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WEST VIRGINIA LEGISLATURE

SECOND REGULAR SESSION, 2010

ENROLLED

FOR House Bill No. 4647

(By Delegates Manchin, Frazier, Moore, Miley, Brown, Caputo, Wooton, Ferro and Wells)

Passed March 13, 2010

In Effect Ninety Days From Passage

ENROLLED

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COMMITTEE SUBSTITUTE

FOR

CONC. AND RESIDEA STANDARY OF STATE

H. B. 4647

(BY DELEGATES MANCHIN, FRAZIER, MOORE, MILEY, BROWN, CAPUTO, WOOTON, FERRO AND WELLS)

[Passed March 13, 2010; in effect ninety days from passage.]

AN ACT to repeal §3-9-14 of the Code of West Virginia 1931, as amended; and to amend and reenact §3-8-1, §3-8-1a, §3-8-2, §3-8-8 and §3-8-12 of said code, all relating to the regulation and control of elections; providing certain legislative findings; amending and deleting certain definitions; expanding reporting requirements for independent expenditures; providing for electronic filing of reports of independent expenditures; authorizing the Secretary of State to promulgate rules relating to reports of independent expenditures; retaining prohibition on corporate contribution; and repealing the ban on corporate independent expenditures.

Be it enacted by the Legislature of West Virginia:

That §3-9-14 of the Code of West Virginia, 1931, as amended, be repealed; that §3-8-1, §3-8-1a, §3-8-2, §3-8-8 and §3-8-12 of said code be amended and reenacted, all to read as follows:

ARTICLE 8. REGULATION AND CONTROL OF ELECTIONS.

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§3-8-1. Provisions to regulate and control elections.

- 1 (a) The Legislature finds that:
- 2 (1) West Virginia's population is 1,808,344, ranking 37th
- 3 among the fifty states.
- 4 (2) State Senate districts have a population of
- 5 approximately one hundred six thousand three hundred
- 6 seventy-three, and the average Delegate district has a
- 7 population of approximately thirty-one thousand, one
- 8 hundred seventy-eight. The size of these districts is
- 9 substantially smaller than the United States Senatorial and
- 10 Congressional Districts.
- 11 (3) When the relatively small size of the State's
- 12 legislative and other voting districts is combined with the
- 13 economics and typical uses of various forms of electioneering
- 14 communication, history shows that non-broadcast media is
- and will continue to be a widely used means of making
- 16 campaign related communications to target relevant
- 17 audiences. Consequently, non-broadcast communications are
- 18 prevalent during elections.
- 19 (4) Disclosure provisions are appropriate legislative
- 20 weapons against the reality or appearance of improper
- 21 influence stemming from the dependence of candidates on
- 22 large campaign contributions, and the ceilings imposed
- 23 accordingly serve the basic governmental interest in
- 24 sate: ding the inegrity of the electoral process without
- 5 dir pinging the rights of it idual citizens and
- 6 ca to enga olitical debate ad discussion.

- 27 (5) Disclosure of expenditures serve a substantial 28 governmental interest in informing the electorate and 29 preventing the corruption of the political process.
- 30 (6) Disclosure by persons and entities that make 31 expenditures for communications that expressly advocate the 32 election or defeat of clearly identified candidates, or perform 33 its functional equivalent, is a reasonable and minimally 34 restrictive method of furthering First Amendment values by 35 public exposure of the state election system.
- (7) Failing to regulate non-broadcast media messages
 would permit those desiring to influence elections to avoid
 the principles and policies that are embodied in existing state
 law.
- 40 (8) The regulation of the various types of non-broadcast 41 media in addition to broadcast media, is tailored to meet the 42 circumstances found in the State of West Virginia.

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- (9) Non-broadcast media such as newspapers, magazines or other periodicals have proven to be effective means of election communication in West Virginia. Broadcast, satellite and non-broadcast media have all been used to influence election outcomes.
- 48 (10) Certain non-broadcast communications, such as 49 newspaper inserts, can be more effective campaign methods 50 than broadcast media because such communications can be 51 targeted to registered voters or historical voters in the 52 particular district. In contrast, broadcasted messages reach 53 all of the general public, including person ineligible to vote 54 in the district.
- 55 (11) Non-broadcast media communications in the final 56 days of a campaign can be particularly damaging to the

- 57 public's confidence in the election process because they
- reduce or make impossible an effective response.
- 59 (12) Identifying those funding non-broadcast media 60 campaigns in the final days of a campaign may at least permit
- of the message.
- 62 (13) In West Virginia, contributions up to the amounts
- 63 specified in this article allow contributors to express their
- opinions, level of support and their affiliations.
- 65 (14) In West Virginia, campaign expenditures by entities
- and persons who are not candidates have been increasing.
- 67 Public confidence is eroded when substantial amounts of
- such money, the source of which is hidden or disguised, is
- 69 expended. This is particularly true during the final days of a
- 70 campaign.
- 71 (15) In West Virginia, contributions to political
- 72 organizations, defined in Section 527(e)(1) of the Internal
- 73 Revenue Code of 1986, substantially larger than the amounts
- 74 permitted to be received by a candidate's political committee
- 75 have been recorded and are considered by the legislature to
- 76 be large contributions.
- 77 (16) Independent expenditures intended to influence
- 78 candidates' campaigns in the state are increasingly utilizing
- 79 non-broadcast media to support or defeat candidates.
- 80 (17) Identification of persons or entities funding political
- 31 : rtisements assists in enforcement of the contribution and
- aditure limitations established by this article and simply
- 3 ms voters of the actual identities of persons or entities ating the election or defeat of candidates.

85 (18) Identification of persons or entities funding political 86 advertisements allows voters to evaluate the credibility of the 87 message contained in the advertisement.

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- 88 (19) Disclosure of the identity of persons or entities 89 funding political communications regarding candidates 90 bolsters the right of listeners to be fully informed.
- 91 (b) Political campaign contributions, receipts and 92 expenditures of money, advertising, influence and control of 93 employees, and other economic, political and social control 94 factors incident to primary, special and general elections shall 95 be regulated and controlled by the provisions of this article 96 and other applicable provisions of this chapter.

§3-8-1a. Definitions.

- 1 As used in this article, the following terms have the
- 2 following definitions:
- 3 (1) "Ballot issue" means a constitutional amendment,
- 4 special levy, bond issue, local option referendum, municipal
- 5 charter or revision, an increase or decrease of corporate limits
- 6 or any other question that is placed before the voters for a
- 7 binding decision.
- 8 (2) "Broadcast, cable or satellite communication" means
- 9 a communication that is publicly distributed by a television
- 10 station, radio station, cable television system or satellite
- 11 system.
- 12 (3) "Candidate" means an individual who:
- 13 (A) Has filed a certificate of announcement under section
- seven, article five of this chapter or a municipal charter;

- 15 (B) Has filed a declaration of candidacy under section 16 twenty-three, article five of this chapter;
- (C) Has been named to fill a vacancy on a ballot; or
- 18 (D) Has declared a write-in candidacy or otherwise 19 publicly declared his or her intention to seek nomination or 20 election for any state, district, county or municipal office or 21 party office to be filled at any primary, general or special 22 election.
- 23 (4) "Candidate's committee" means a political committee established with the approval of or in cooperation with a 24 25 candidate or a prospective candidate to explore the 26 possibilities of seeking a particular office or to support or aid 27 his or her nomination or election to an office in an election 28 cycle. If a candidate directs or influences the activities of 29 more than one active committee in a current campaign, those 30 committees shall be considered one committee for the 31 purpose of contribution limits.
- 32 (5) "Clearly identified" means that the name, nickname, 33 photograph, drawing or other depiction of the candidate 34 appears or the identity of the candidate is otherwise apparent 35 through an unambiguous reference, such as "the Governor," "your Senator" or "the incumbent" or through an 36 37 unambiguous reference to his or her status as a candidate, 38 such as "the Democratic candidate for Governor" or "the Republican candidate for Supreme Court of Appeals." 39
- 40 (6) "Contribution" means a gift, subscription, loan, 41 assesment, payment for services, dues, advance, donation, 12 ontract, agreement, forbearance or promise of pler other tangible thing of value, whether conditional me enforceable. ar a transfer of money or other r ag of value a person, made for the purpose of 111 :flt ne nomination, election or defeat of a candidate.

- 47 An offer or tender of a contribution is not a contribution if
- 48 expressly and unconditionally rejected or returned. A
- 49 contribution does not include volunteer personal services
- 50 provided without compensation: Provided, That a
- 51 nonmonetary contribution is to be considered at fair market
- value for reporting requirements and contribution limitations.
- 53 (7) "Corporate political action committee" means a
- 54 political action committee that is a separate segregated fund
- of a corporation that may only accept contributions from its
- restricted group as outlined by the rules of the State Election
- 57 Commission.
- 58 (8) "Direct costs of purchasing, producing or
- 59 disseminating electioneering communications" means:
- (A) Costs charged by a vendor, including, but not limited
- 61 to, studio rental time, compensation of staff and employees,
- 62 costs of video or audio recording media and talent, material
- and printing costs and postage; or
- (B) The cost of air time on broadcast, cable or satellite
- 65 radio and television stations, the costs of disseminating
- 66 printed materials, studio time, use of facilities and the
- 67 charges for a broker to purchase air time.
- 68 (9) "Disclosure date" means either of the following:
- 69 (A) The first date during any calendar year on which any
- 70 electioneering communication is disseminated after the
- 71 person paying for the communication has spent a total of
- 72 \$5,000 or more for the direct costs of purchasing, producing
- 73 or disseminating electioneering communications; or
- 74 (B) Any other date during that calendar year after any
- 75 previous disclosure date on which the person has made

- additional expenditures totaling \$5,000 or more for the direct
- 77 costs of purchasing, producing or disseminating electioneering
- 78 communications.

as used in this article.

- (10) "Election" means any primary, general or special election conducted under the provisions of this code or under the charter of any municipality at which the voters nominate or elect candidates for public office. For purposes of this article, each primary, general, special or local election constitutes a separate election. This definition is not intended to modify or abrogate the definition of the term "nomination"
- 87 (11) (A) "Electioneering communication" means any paid 88 communication made by broadcast, cable or satellite signal, 89 or published in any newspaper, magazine or other periodical 90 that:
- 91 (i) Refers to a clearly identified candidate for Governor, 92 Secretary of State, Attorney General, Treasurer, Auditor, 93 Commissioner of Agriculture, Supreme Court of Appeals or 94 the Legislature;
- 95 (ii) Is publicly disseminated within:
- (I) Thirty days before a primary election at which the nomination for office sought by the candidate is to be determined; or
 - (II) Sixty days before a general or special election at which the office sought by the candidate is to be filled; and
 - (iii) argeted to the relevant electorate: *Provided*, That or put of the general election of 2008 the amendments this are effective October 1, 2008.
 - B) neering communication" does not include:

- 105 (i) A news story, commentary or editorial disseminated 106 through the facilities of any broadcast, cable or satellite 107 television or radio station, newspaper, magazine or other 108 periodical publication not owned or controlled by a political 109 party, political committee or candidate: *Provided*, That a 110 news story disseminated through a medium owned or controlled by a political party, political committee or 111 112 candidate is nevertheless exempt if the news is:
- 113 (I) A bona fide news account communicated in a 114 publication of general circulation or through a licensed 115 broadcasting facility; and
- 116 (II) Is part of a general pattern of campaign-related news 117 that gives reasonably equal coverage to all opposing 118 candidates in the circulation, viewing or listening area;
- 119 (ii) Activity by a candidate committee, party executive 120 committee or caucus committee, or a political action 121 committee that is required to be reported to the State Election 122 Commission or the Secretary of State as an expenditure 123 pursuant to section five of this article or the rules of the State 124 Election Commission or the Secretary of State promulgated 125 pursuant to such provision: *Provided*, That independent 126 expenditures by a party executive committee or caucus 127 committee or a political action committee required to be 128 reported pursuant to subsection (b), section two of this article 129 are not exempt from the reporting requirements of this 130 section;
- 131 (iii) A candidate debate or forum conducted pursuant to 132 rules adopted by the State Election Commission or the 133 Secretary of State or a communication promoting that debate 134 or forum made by or on behalf of its sponsor;

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- operating under Section 501(c)(3) of the Internal Revenue

(iv) A communication paid for by any organization

137 Code of 1986;

- (v) A communication made while the Legislature is in
- 139 session which, incidental to promoting or opposing a specific
- 140 piece of legislation pending before the Legislature, urges the
- audience to communicate with a member or members of the
- 142 Legislature concerning that piece of legislation;
- (vi) A statement or depiction by a membership
- organization, in existence prior to the date on which the
- individual named or depicted became a candidate, made in a
- newsletter or other communication distributed only to bona
- 147 fide members of that organization;
- (vii) A communication made solely for the purpose of
- 149 attracting public attention to a product or service offered for
- 150 sale by a candidate or by a business owned or operated by a
- 151 candidate which does not mention an election, the office
- sought by the candidate or his or her status as a candidate; or
- (viii) A communication, such as a voter's guide, which
- refers to all of the candidates for one or more offices, which
- contains no appearance of endorsement for or opposition to
- the nomination or election of any candidate and which is
- 157 intended as nonpartisan public education focused on issues
- 158 and voting history.
- 159 (12) "Expressly advocating" means any communication
- 160 that:
- 161 (A) Use thrases such as "vote for the Governor," "re-
- elect your r," "support the Democratic nominee for
 - Supreme "cast your ballot for the Republican
- challenger e of Delegates," "Smith for House," "Bob

- Smith in '04," "vote Pro-Life" or "vote Pro-Choice"
- accompanied by a listing of clearly identified candidates
- described as Pro-Life or Pro-Choice, "vote against Old
- 168 Hickory," "defeat" accompanied by a picture of one or more
- 169 candidates, "reject the incumbent";
- (B) Communications of campaign slogans or individual
- words, that can have no other reasonable meaning than to
- 172 urge the election or defeat of one or more clearly identified
- 173 candidates, such as posters, bumper stickers, advertisements,
- etc., which say "Smith's the One," "Jones '06," "Baker", etc;
- 175 or
- (C) Is susceptible of no reasonable interpretation other
- than as an appeal to vote for or against a specific candidate.
- 178 (13) "Financial agent" means any individual acting for
- 179 and by himself or herself, or any two or more individuals
- acting together or cooperating in a financial way to aid or take part in the nomination or election of any candidate for
- 182 public office, or to aid or promote the success or defeat of
- any political party at any election.
- 184 (14) "Fund-raising event" means an event such as a
- dinner, reception, testimonial, cocktail party, auction or
- similar affair through which contributions are solicited or
- received by such means as the purchase of a ticket, payment
- of an attendance fee or by the purchase of goods or services.
- 189 (15) "Independent expenditure" means an expenditure by
- 190 a person:
- 191 (A) Expressly advocating the election or defeat of a
- 192 clearly identified candidate; and
- (B) That is not made in concert or cooperation with or at
- the request or suggestion of such candidate, his or her agents,

- the candidate's authorized political committee or a political party committee or its agents.
- Supporting or opposing the election of a clearly identified candidate includes supporting or opposing the candidates of a political party. An expenditure which does not meet the criteria for an independent expenditure is considered a contribution.
- 202 (16) "Membership organization" means a group that
 203 grants bona fide rights and privileges, such as the right to
 204 vote, to elect officers or directors and the ability to hold
 205 office, to its members and which uses a majority of its
 206 membership dues for purposes other than political purposes.
 207 "Membership organization" does not include organizations
 208 that grant membership upon receiving a contribution.
- 209 (17) "Name" means the full first name, middle name or initial, if any, and full legal last name of an individual and the 211 full name of any association, corporation, committee or other 212 organization of individuals, making the identity of any person 213 who makes a contribution apparent by unambiguous reference.
 - (18) "Person" means an individual, corporation, partnership, committee, association and any other equalization or group of individuals.
- 2 nized by one or more persons for the purpose of 22 rting or opposing the nomination or election of one or 22 andidates. The following types of political action 22 cees:

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- 225 (B) A membership organization, as that term is defined 226 by subdivision(18) of this section;
- (C) An unaffiliated political action committee, as that term is defined by subdivision (29) of this section.
- 229 (20) "Political committee" means any candidate 230 committee, political action committee or political party 231 committee.
- 232 (20) "Political party" means a political party as that term 233 is defined by section eight, article one of this chapter or any 234 committee established, financed, maintained or controlled by 235 the party, including any subsidiary, branch or local unit 236 thereof and including national or regional affiliates of the 237 party.
- 238 (22) "Political party committee" means a committee 239 established by a political party or political party caucus for 240 the purposes of engaging in the influencing of the election, 241 nomination or defeat of a candidate in any election.

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- (23) "Political purposes" means supporting or opposing the nomination, election or defeat of one or more candidates or the passage or defeat of a ballot issue, supporting the retirement of the debt of a candidate or political committee or the administration or activities of an established political party or an organization which has declared itself a political party and determining the advisability of becoming a candidate under the precandidacy financing provisions of this chapter.
- 251 (24) "Targeted to the relevant electorate" means a 252 communication which refers to a clearly identified candidate 253 for statewide office or the Legislature and which can be 254 received by one hundred forty thousand or more individuals 255 in the state in the case of a candidacy for statewide office,

- eight thousand two hundred twenty or more individuals in the district in the case of a candidacy for the State Senate and two thousand four hundred ten or more individuals in the district in the case of a candidacy for the House of Delegates.
- 260 (25) "Two-year election cycle" means the twenty-four 261 month period that begins the day after a general election and 262 ends on the day of the subsequent general election.
- 263 (26) "Unaffiliated political action committee" means a 264 political action committee that is not affiliated with a 265 corporation or a membership organization.

§3-8-2. Accounts for receipts and expenditures in elections; requirements for reporting independent expenditures.

- 1 (a) Except for: (1) Candidates for party committeeman and committeewoman; and (2) federal committees required to file 2 3 under the provisions of 2 U.S.C.§434, all candidates for nomination or election and all persons supporting, aiding or 4 opposing the nomination, election or defeat of any candidate 5 shall keep for a period of six months records of receipts and 6 7 expenditures which are made for political purposes. All of 8 the receipts and expenditures are subject to regulation by the 9 provisions of this article. Verified financial statements of the 10 records and expenditures shall be made and filed as public 11 records by all candidates and by their financial agents, representatives or any person acting for and on behalf of any candidate and by the treasurers of all political party committees.
 - (b) (1) In addition to any the reporting required by the provisions of this chapter my person who makes independent expenditures in regate amount or value in ear shall file a disclosure

- statement, on a form prescribed by the Secretary of State, that contains all of the following information:
- 21 (A) The name of (i) the person making the expenditure; 22 (ii) the name of any person sharing or exercising direction or 23 control over the activities of the person making the 24 expenditure; and (iii) the name of the custodian of the books 25 and accounts of the person making the expenditure;
- 26 (B) If the person making the expenditure is not an 27 individual, the principal place of business of the partnership, 28 corporation, committee, association, organization or group 29 which made the expenditure;
- 30 (C) The amount of each expenditure of more than \$1,000 31 made during the period covered by the statement and the 32 name of the person to whom the expenditure was made;
- 33 (D) The elections to which the independent expenditure 34 pertain, the names, if known, of the candidates referred to or 35 to be referred to therein, whether the expenditure is intended 36 to support or oppose the identified candidates and the amount 37 of the total expenditure reported pursuant to paragraph (C) of 38 this subdivision spent to support or oppose each of the 39 identified candidates;
- 40 (E) The name and address of any person who contributed 41 a total of more than \$250 between the first day of the 42 preceding calendar year, and the disclosure date, and whose 43 contributions were made for the purpose of furthering the 44 expenditure.
- 45 (F) With regard to the contributors required to be listed 46 pursuant to paragraph (E) of this subdivision, the statement 47 shall also include:

- 48 (i) The month, day and year that the contributions of any single contributor exceeded \$250;
- 50 (ii) If the contributor is a political action committee, the 51 name and address the political action committee registered 52 with the Secretary of State, county clerk or municipal clerk;
- (iii) If the contributor is an individual, the name and address of the individual, his or her occupation, the name and address of the individual's current employer, if any, or, if the individual is self-employed, the name and address of the individual's business, if any;
- 58 (iv) A description of the contribution, if other than 59 money; and
- (v) The value in dollars and cents of the contribution.
- 61 (G)(1) A certification that such independent expenditure 62 was not made in cooperation, consultation, or concert, with, 63 or at the request or suggestion of, any candidate or any 64 authorized committee or agent of such candidate.
 - (2) Any person who makes a contribution for the purpose of funding an independent expenditure under this subsection shall, at the time the contribution is made, provide his or her name, address, occupation, his or her current employer, if any, or, if the individual is self-employed, the name of his or her business, if any, to the recipient of the contribution.
 - (3) The Secretary conditions and temporal spenditure of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions are secretary conditions. It is a secretary condition of the secretary conditions are secretary conditions are secreta

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- (c) (1) A person, including a political committee, who makes or contracts to make independent expenditures aggregating \$1,000 or more for any statewide, legislative or multi-county judicial candidate or \$500 or more for any county office, single-county judicial candidate, committee supporting or opposing a candidate on the ballot in more than one county, or any municipal candidate on a municipal election ballot, after the fifteenth day, but more than twelve hours, before the date of an election, shall file a report on a form prescribed by the Secretary of State, describing the expenditures within twenty-four hours: Provided, That a person making expenditures in the amount of \$1,000 or more for any statewide or legislative candidate on or after the fifteenth day but more than twelve hours before the day of any election shall report such expenditures in accordance with section two-b of this article and shall not file an additional report as provided herein.
 - (2) Any person who files a report under subdivision (1) of this subsection, shall file an additional report within twenty-four hours after each time the person makes or contracts to make independent expenditures aggregating an additional \$500 with respect to the same election, for any county office, single-county judicial candidate, committee supporting or opposing a candidate on the ballot in more than one county, or any municipal candidate on a municipal election ballot, as that to which the initial report relates.

- (d) (1) A person, including a political committee, who makes or contracts to make independent expenditures aggregating \$10,000 or more at any time up to and including the fifteenth day before the date of an election shall file a report on a form prescribed by the Secretary of State, describing the expenditures within forty-eight hours.
- (2) A person who files a report under subdivision (1) of this subsection, the person shall file an additional report

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- within forty-eight hours after each time the person makes or contracts to make independent expenditures aggregating an additional \$10,000 with respect to the same election as that to which the initial report relates.
- (e) Any communication paid for by an independent expenditure must include a clear and conspicuous public notice that:
- 118 (1) Clearly states that the communication is not 119 authorized by the candidate or the candidate's committee; 120 and
- 121 (2) Clearly identifies the person making the expenditure:
 122 *Provided*, That if the communication appears on or is
 123 disseminated by broadcast, cable or satellite transmission, the
 124 statement required by this subsection must be both spoken
 125 clearly and appear in clearly readable writing at the end of the
 126 communication.
- 127 (f) Any person who has spent a total of \$5,000 or more 128 for the direct costs of purchasing, producing or disseminating 129 electioneering communications during any calendar year 130 shall maintain all financial records and receipts related to 131 such expenditure for a period of six months following the 132 filing of a disclosure pursuant to subsection (a) of this section 133 and, upon request, shall make such records and receipts 134 available to the Secretary of State or county clerk for the 135 purpose of an audit as provided in section seven of this 136 article.
 - (g) Any person who willfully fails to comply with this ion is guilty of a misdemeanor and, upon conviction of, shall be fined not less than \$500, or confined in jail ot more than one year, or both fined and confined.

- (h) (1) Any person who is required to file a statement under this section may file the statement by facsimile device or electronic mail, in accordance with such rules as the Secretary of State may promulgate.
- 145 (2) The Secretary of State shall make any document filed 146 electronically pursuant to this subsection accessible to the 147 public on the internet not later than twenty-four hours after 148 the document is received by the secretary.
- (3) In promulgating a rule under this subsection, the secretary shall provide methods, other than requiring a signature on the document being filed, for verifying the documents covered by the rule. Any document verified under any of the methods shall be treated for all purposes, including penalties for perjury, in the same manner as a document verified by signature.
- (i) This section does not apply to candidates for federaloffice.
- 158 (j) The Secretary of State may promulgate emergency and 159 legislative rules, in accordance with the provisions of chapter 160 twenty-nine-a of this code, to establish guidelines for the 161 administration of this section.

§3-8-8. Corporation contributions forbidden; exceptions; penalties; promulgation of rules; additional powers of State Election Commission.

- 1 (a) An officer, agent or person acting on behalf of any 2 corporation, whether incorporated under the laws of this or 3 any other state or of a foreign country, may not pay, give, 4 lend or authorize to be paid, any money or other thing of 5 value belonging to the corporation to any candidate or
- 6 candidate's campaign for nomination or election to any

- 8 of its subdivisions.
- 9 (b) A person may not solicit or receive any payment, 10 contribution or other thing from any corporation or from any 11 officer, agent or other person acting on behalf of the 12 corporation to any candidate or candidate's campaign for 13 nomination or election to any statewide office or any other 14 elective office in the state or any of its subdivisions.
- 15 (c)(1) The provisions of this section do not prohibit a 16 corporation from soliciting, through any officer, agent or 17 person acting on behalf of the corporation, contributions to a 18 separate segregated fund to be used for political purposes. 19 Any separate segregated fund is considered a political action 20 committee for the purpose of this article and is subject to all 21 reporting requirements applicable to political action 22 committees;

(2) It is unlawful for:

- 24 (A) A corporation or separate segregated fund to make a 25 primary or other election contribution or expenditure by 26 using money or anything of value secured: (i) By physical 27 force, job discrimination or financial reprisal; (ii) by the 28 threat of force, job discrimination or financial reprisal; or (iii) 29 as a condition of employment;
- 30 (B) Any person soliciting a stockholder or executive or 31 deministrative personnel and members of their families for a 32 entribution to a corporation or separate segregated fund to 3 to inform the person solicited of the political purposes of 3 separate agated fund at the time of the solicitation;
- 3 (a) A on soliciting any other person for a constraint of the con

39 any reprisal;

- 40 (D) A separate segregated fund established by a 41 corporation: (i) To solicit contributions to the fund from any 42 person other than the corporation's stockholders and their 43 families and its executive or administrative personnel and 44 their families; or (ii) to contribute any corporate funds;
- 45 (E) A separate segregated fund established by a 46 corporation to receive contributions to the fund from any 47 person other than the corporation's stockholders and their 48 immediate families and its executive or administrative 49 personnel and their immediate families;
- 50 (F) A corporation to engage in job discrimination or to 51 discriminate in job promotion or transfer because of an 52 employee's failure to make a contribution to the corporation 53 or a separate segregated fund;
- 54 (G) A separate segregated fund to make any contribution, 55 directly or indirectly, in excess of \$1,000 in connection with 56 or on behalf of any campaign for nomination or election to 57 any elective office in the state or any of its subdivisions, or 58 in connection with or on behalf of any committee or other 59 organization or person engaged in furthering, advancing, 60 supporting or aiding the nomination or election of any candidate for any such office;
- 62 (H) A corporation to pay, give or lend or to authorize 63 payment, giving or lending of any moneys or other things of 64 value belonging to the corporation to a separate segregated 65 fund for the purpose of making a contribution to a candidate 66 or a candidate's committee. This provision does not prohib 67 a separate segregated fund from using the property, real or 68 personal, facilities and equipment of a corporation solely to 69 establish, administer and solicit contributions to the fund,

70 subject to the rules of the State Election Commission as 71 provided in subsection (d) of this section: *Provided*, That 72 any such corporation shall also permit any group of its employees represented by a bona fide political action 73 74 committee to use the real property of the corporation solely 75 to establish, administer and solicit contributions to the fund 76 of the political action committee, subject to the rules of the 77 State Election Commission promulgated in accordance with 78 said subsection.

- 79 (3) For the purposes of this section, the term "executive or administrative personnel" means individuals employed by 80 81 a corporation who are paid on a salary rather than hourly basis and who have policy-making, managerial, professional 82 83 or supervisory responsibilities.
- 84 (d) Any person or corporation violating any provision of 85 this section is guilty of a misdemeanor and, upon conviction 86 thereof, shall be fined not more than \$10,000. A corporation may not reimburse any person the amount of any fine 87 88 imposed pursuant to this section.
- 89 (e) To ensure uniform administration and application of the provisions of this section and of those of the Federal 90 91 Election Campaign Act Amendments of 1976 relating to corporate contributions, the State Election Commission shall 92 93 propose rules for legislative approval in accordance with the provisions of article three, chapter twenty-nine-a of this code 94 95 to implement the provisions of this section consistent, insofar practicable, with the rules and regulations promulgated by 96 C e Federal Election Commission to carry out similar or entical provisions of 2 U.S.C. §441b.
- ć (f) In addition to the powers and duties set forth in article er, the State Elean Commission has the 1 e-a of this c Howing pov and duties 1

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- 105 (2) To administer oaths and affirmations, issue subpoenas 106 for the attendance of witnesses, issue subpoenas duces tecum 107 to compel the production of books, papers, records and all 108 other evidence necessary to any investigation.
 - (3) To involve the aid of any circuit court in the execution of its subpoena power.

- (4) To report any alleged violations of this article to the appropriate prosecuting attorney having jurisdiction, which prosecuting attorney shall present to the grand jury such alleged violations, together with all evidence relating thereto, no later than the next term of court after receiving the report.
- 116 (g) The Attorney General shall, when requested, provide 117 legal and investigative assistance to the State Election 118 Commission.
- (h) Any investigation, either upon complaint or initiative, shall be conducted in an executive session of the State Election Commission and shall remain undisclosed except upon an indictment by a grand jury.
- (i) Any person who discloses the fact of any complaint, investigation or report or any part thereof, or any proceedings thereon, is guilty of a misdemeanor and, upon conviction thereof, shall be fined not less than \$1,000, nor more than \$5,000, and shall be confined in jail not less than six months nor more than one year.
- 129 (j) The amendments to this section enacted during the second extraordinary session of 2008 are intended to conform

- to the existing proscription to constitutionally permissible 131
- 132 limits and not to create a new offense or offenses.
- 133 (k) The effective date of the amendments to this section
- enacted during the second extraordinary legislative session of 134
- 2008 is October 1, 2008. 135
- §3-8-12. Additional acts forbidden; circulation of written matter; newspaper advertising; solicitation of contributions: intimidation and coercion of employees; promise of employment or other benefits; limitations on contributions; public contractors; penalty.
 - 1 (a) A person may not publish, issue or circulate, or cause
 - 2 to be published, issued or circulated, any anonymous letter,
 - circular, placard, radio or television advertisement or other 3
 - 4 publication supporting or aiding the election or defeat of a
 - 5 clearly identified candidate.
 - (b) An owner, publisher, editor or employee of a 6
 - 7 newspaper or other periodical may not insert, either in its
 - advertising or reading columns, any matter, paid for or to be 8
 - 9 paid for, which tends to influence the voting at any election,
 - 10 unless directly designating it as a paid advertisement and
 - 11 stating the name of the person authorizing its publication and
- 12 the candidate in whose behalf it is published.
 - (c) A person may not, in any room or building occupied for the discharge of official duties by any officer or employee of the state or a political subdivision of the state, solicit orally er by written communication delivered within the room or ailding, or in any other manner, any contribution of money cother bing of value for any party or political purpose, om are simaster or any other officer or employee of the r employee of the State, or a leral rof f ti . An officer, agent, clerk or itical s

22 employee of the federal government, or of this state, or any 23 political subdivision of the state, who may have charge or 24 control of any building, office or room, occupied for any 25 official purpose, may not knowingly permit any person to 26 enter any building, office or room, occupied for any official 27 purpose for the purpose of soliciting or receiving any 28 political assessments from, or delivering or giving written 29 solicitations for, or any notice of, any political assessments 30 to, any officer or employee of the state, or a political 31 subdivision of the state.

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- (d) Except as provided in section eight of this article, a person entering into any contract with the state or its subdivisions, or any department or agency of the state, either for rendition of personal services or furnishing any material, supplies or equipment or selling any land or building to the state, or its subdivisions, or any department or agency of the state, if payment for the performance of the contract or payment for the material, supplies, equipment, land or building is to be made, in whole or in part, from public funds may not, during the period of negotiation for or performance under the contract or furnishing of materials, supplies, equipment, land or buildings, directly or indirectly, make any contribution to any political party, committee or candidate for public office or to any person for political purposes or use; nor may any person or firm solicit any contributions for any purpose during any period.
- (e) A person may not, directly or indirectly, promise any employment, position, work, compensation or other benefit provided for, or made possible, in whole or in part, by act of the Legislature, to any person as consideration, favor or reward for any political activity for the support of or opposition to any candidate, or any political party in any election.

- 55 (f) Except as provided in section eight of this article, a 56 person may not, directly or indirectly, make any contribution in excess of the value of \$1,000 in connection with any 57 58 campaign for nomination or election to or on behalf of any 59 statewide office, in connection with any other campaign for nomination or election to or on behalf of any other elective 60 office in the state or any of its subdivisions, or in connection 61 62 with or on behalf of any person engaged in furthering, 63 advancing, supporting or aiding the nomination or election of 64 any candidate for any of the offices.
- 65 (g) A political organization (as defined in Section 527(e)(1) of the Internal Revenue Code of 1986) may not 66 solicit or accept contributions until it has notified the 67 Secretary of State of its existence and of the purposes for 68 69 which it was formed. During the two-year election cycle, a 70 political organization (as defined in Section 527 (e) (1) of the 71 Internal Revenue Code of 1986) may not accept contributions totaling more than \$1,000 from any one person prior to the 72 primary election and contributions totaling more than \$1,000 73 74 from any one person after the primary and before the general 75 election.
- (h) It is unlawful for any person to create, establish or organize more than one political organization (as defined in Section 527(e)(1) of the Internal Revenue Code of 1986) with the intent to avoid or evade the contribution limitations contained in subsection (g) of this section.
- (i) Notwithstanding the provisions of subsection (f) of this section to the contrary, a person may not, directly or indirectly, make contributions to a state party executive contribution or state party legislative caucus committee which, in regate, exceed the value of \$1,000 in any calendar y

87 (i) The limitations on contributions contained in this 88 section do not apply to transfers between and among a state 89 party executive committee or a state party's legislative 90 caucus political committee from national committees of the 91 same political party: *Provided*, That transfers permitted by 92 this subsection may not exceed \$50,000 in the aggregate in 93 any calendar year to any state party executive committee or 94 state party legislative caucus political committee: *Provided*, 95 however, That the moneys transferred may only be used for 96 voter registration and get-out-the-vote activities of the state

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committees.

- 98 (k) A person may not solicit any contribution, other than 99 contributions to a campaign for or against a county or local 100 government ballot issue, from any nonelective salaried employee of the state government or of any of its 101 102 subdivisions: *Provided*, That in no event may any person 103 acting in a supervisory role solicit a person who is a 104 subordinate employee for any contribution. A person may not coerce or intimidate any nonelective salaried employee 105 into making a contribution. a person may not coerce or 106 107 intimidate any nonsalaried employee of the state government 108 or any of its subdivisions into engaging in any form of 109 political activity. The provisions of this subsection may not 110 be construed to prevent any employee from making a 111 contribution or from engaging in political activity voluntarily 112 without coercion, intimidation or solicitation.
 - (1) A person may not solicit a contribution from any other person without informing the other person at the time of the solicitation of the amount of any commission, remuneration or other compensation that the solicitor or any other person will receive or expect to receive as a direct result of the contribution being successfully collected. Nothing in this subsection may be construed to apply to solicitations of contributions made by any person serving as an unpaid volunteer.

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- 122 (m) A person may not place any letter, circular, flyer, 123 advertisement, election paraphernalia, solicitation material or 124 other printed or published item tending to influence voting at 125 any election in a roadside receptacle unless it is: 126 Approved for placement into a roadside receptacle by the 127 business or entity owning the receptacle; and (2) contains a 128 written acknowledgment of the approval. This subdivision 129 does not apply to any printed material contained in a 130 newspaper or periodical published or distributed by the 131 owner of the receptacle. The term "roadside receptacle" 132 means any container placed by a newspaper or periodical 133 business or entity to facilitate home or personal delivery of a 134 designated newspaper or periodical to its customers.
- (n) Any person violating any provision of this section is guilty of a misdemeanor and, upon conviction thereof, shall be fined not more than \$1,000, or confined in jail for not more than one year, or, both fined and confined.
 - (o) The provisions of subsection (k) of this section, permitting contributions to a campaign for or against a county or local government ballot issue shall become operable on and after January 1, 2005.
 - (p) The limitations on contributions established by subsection (g) of this section do not apply to contributions made for the purpose of supporting or opposing a ballot issue, including a constitutional amendment.

Originating in the House.

In effect ninety days from passage.

Clerk of the Senate Clerk of the House of Delegates Speaker of the House of Delegates

this the 182 The within 10 approved 2010.

day of

PRESENTED TO THE GOVERNOR

MAR S 1 2010

Time 5: 50